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| |  |  |  |  |  |  |  | | --- | --- | --- | --- | --- | --- | --- | | Številka: 4750-1//2021/3 | | | | | | | | Ljubljana, 6. 12. 2021 | | | | | | | | EVA | | | | | | | | GENERALNI SEKRETARIAT VLADE REPUBLIKE SLOVENIJE  [Gp.gs@gov.si](mailto:Gp.gs@gov.si) | | | | | | | | ZADEVA: Program financiranja proračuna Republike Slovenije za leto 2022 – predlog za obravnavo | | | | | | | | | | | | | 1. Predlog sklepov vlade: | | | | | | | | | | | | | Na podlagi prvega odstavka 84. člena Zakona o javnih financah (Uradni list RS, št. 11/11 – uradno prečiščeno besedilo, 14/13 – popr., 101/13, 55/15 – ZFisP, 96/15 – ZIPRS1617, 13/18 in 195/20 – odl. US) je Vlada Republike Slovenije na seji dne … pod točko … sprejela naslednji  S K L E P :  Vlada Republike Slovenije je sprejela Program financiranja proračuna Republike Slovenije za leto 2022.    mag. Janja Garvas Hočevar  v.d. generalnega sekretarja  Priloga sklepa:   * - Obrazložitev * - Program financiranja proračuna Republike Slovenije za leto 2022   Sklep prejmejo:   * Ministrstvo za finance * Služba Vlade Republike Slovenije za zakonodajo * Generalni sekretariat Vlade Republike Slovenije | | | | | | | | | | | | | **2. Predlog za obravnavo predloga zakona po nujnem ali skrajšanem postopku v državnem zboru z obrazložitvijo razlogov:** | | | | | | | | | | | | | / | | | | | | | | | | | | | **3.a Osebe, odgovorne za strokovno pripravo in usklajenost gradiva:** | | | | | | | | | | | | | mag. Marjan Divjak, generalni direktor Direktorata za zakladništvo  mag. Maja Praprotnik Zupan, vodja Sektorja za izvrševanje transakcij in za upravljanje likvidnosti  mag. Leo Knez, vodja Sektorja za analize, upravljanje s tveganji in finančno statistiko  Kristina Pišl Toličič, vodja Sektorja za zaledne operacije in glavne knjige zakladnice  mag. Kristjana Mihelič, vodja Oddelka za izvrševanje transakcij z državnim dolgom | | | | | | | | | | | | | **3.b Zunanji strokovnjaki, ki so sodelovali pri pripravi dela ali celotnega gradiva:** | | | | | | | | | | | | | / | | | | | | | | | | | | | **4. Predstavniki vlade, ki bodo sodelovali pri delu državnega zbora:** | | | | | | | | | | | | | / | | | | | | | | | | | | | 5. Kratek povzetek gradiva: | | | | | | | | | | | | | Program financiranja proračuna Republike Slovenije za leto 2022 je pripravljen v skladu z 81., 82. in 84. členom Zakona o javnih financah, Spremembami proračuna RS za leto 2022 in Zakonom o izvrševanju proračunov Republike Slovenije za leti 2022 in 2023.  Glede na sprejete Spremembe proračuna RS za leto 2022, ki izkazujejo primanjkljaj bilance A v višini 2.471.792.310,74 EUR in primanjkljaj bilance B v višini 324.939.645,93 EUR, ob upoštevanju potrebnega financiranja zapadlih glavnic v letu 2022 v višini 2.258.015.819,00 EUR in spremembe (zmanjšanja) sredstev na računu v C. računu financiranja, ki v letu 2022 ni predvidena, znaša potrebno financiranje za izvrševanje državnega proračuna v letu 2022 skupaj 5.054.747.775,67 EUR. Ker predfinanciranja, izvršenega z zadolžitvijo v letu 2021, kot tudi kupnin od prodaje kapitalskih naložb, ni bilo, znaša končni znesek financiranja v letu 2022 za izvrševanje državnega proračuna 5.054.747.775,67 EUR.  V skladu z 81. členom Zakona o javnih financah je poleg financiranja izvrševanja proračuna Republike Slovenije za leto 2022 dovoljeno tudi predčasno financiranje dela proračunskih potreb prihodnjega dveletnega obdobja. Dejanski obseg izvršitve predfinanciranja je odvisen tudi od razmer na finančnih trgih v letu 2022 in ocene teh razmer v letu 2023.  Kot primarni instrument financiranja pretežnega dela potreb državnega proračuna je predvideno financiranje z izdajo državnih obveznic in z izdajo zakladnih menic. V okviru pogojev programa financiranja se lahko uporabijo tudi drugi instrumenti zadolževanja, navedeni v drugem odstavku točke 2.3.2 programa financiranja. V 3. točki programa financiranja so skladno z 82. členom Zakona o javnih financah opredeljene vrste poslov upravljanja z dolgom ter kriteriji in način izvedbe teh poslov. | | | | | | | | | | | | | 6. Presoja posledic za: | | | | | | | | | | | | | a) | javnofinančna sredstva nad 40.000 EUR v tekočem in naslednjih treh letih | | | | | | | | | | NE | | b) | usklajenost slovenskega pravnega reda s pravnim redom Evropske unije | | | | | | | | | | NE | | c) | administrativne posledice | | | | | | | | | | NE | | č) | gospodarstvo, zlasti mala in srednja podjetja ter konkurenčnost podjetij | | | | | | | | | | NE | | d) | okolje, vključno s prostorskimi in varstvenimi vidiki | | | | | | | | | | NE | | e) | socialno področje | | | | | | | | | | NE | | f) | dokumente razvojnega načrtovanja:   * nacionalne dokumente razvojnega načrtovanja * razvojne politike na ravni programov po strukturi razvojne klasifikacije programskega proračuna * razvojne dokumente Evropske unije in mednarodnih organizacij | | | | | | | | | | NE | | 7.a Predstavitev ocene finančnih posledic nad 40.000 EUR:  Predlog sklepa nima finančnih posledic. | | | | | | | | | | | | | I. Ocena finančnih posledic, ki niso načrtovane v sprejetem proračunu | | | | | | | | | | | | |  | | | Tekoče leto (t) | | t + 1 | t + 2 | | | | t + 3 | | | Predvideno povečanje (+) ali zmanjšanje (**–**) prihodkov državnega proračuna | | |  | |  |  | | | |  | | | Predvideno povečanje (+) ali zmanjšanje (**–**) prihodkov občinskih proračunov | | |  | |  |  | | | |  | | | Predvideno povečanje (+) ali zmanjšanje (**–**) odhodkov državnega proračuna | | |  | |  |  | | | |  | | | Predvideno povečanje (+) ali zmanjšanje (**–**) odhodkov občinskih proračunov | | |  | |  |  | | | |  | | | Predvideno povečanje (+) ali zmanjšanje (**–**) obveznosti za druga javnofinančna sredstva | | |  | |  |  | | | |  | | | II. Finančne posledice za državni proračun | | | | | | | | | | | | | II.a Pravice porabe za izvedbo predlaganih rešitev so zagotovljene: | | | | | | | | | | | | | Ime proračunskega uporabnika | | Šifra in naziv ukrepa, projekta | | Šifra in naziv proračunske postavke | | Znesek za tekoče leto (t) | | | | Znesek za t + 1 | | | Ministrstvo za finance | | 1611-11-0018 Servisiranje obresti iz naslova domačega dolga | | 1624 Obresti za domače zadolževanje | | 47,6 | | | | 71,5 | | | SKUPAJ | | | | | |  | | | |  | | | II.b Manjkajoče pravice porabe bodo zagotovljene s prerazporeditvijo: | | | | | | | | | | | | | Ime proračunskega uporabnika | | Šifra in naziv ukrepa, projekta | | Šifra in naziv proračunske postavke | | Znesek za tekoče leto (t) | | | | Znesek za t + 1 | | |  | |  | |  | |  | | | |  | | | SKUPAJ | | | | | |  | | | |  | | | II.c Načrtovana nadomestitev zmanjšanih prihodkov in povečanih odhodkov proračuna: | | | | | | | | | | | | | Novi prihodki | | | | Znesek za tekoče leto (t) | | | | Znesek za t + 1 | | | | |  | | | |  | | | |  | | | | | SKUPAJ | | | |  | | | |  | | | | | **7.b Predstavitev ocene finančnih posledic pod 40.000 EUR:**  Predlog sklepa nima finančnih posledic. | | | | | | | | | | | | | **8. Predstavitev sodelovanja z združenji občin:** | | | | | | | | | | | | | Vsebina predloženega gradiva (predpisa) vpliva na:   * + pristojnosti občin,   + delovanje občin,   + financiranje občin. | | | | | | | | | NE | | | | Gradivo (predpis) je bilo poslano v mnenje:   * Skupnosti občin Slovenije SOS: NE * Združenju občin Slovenije ZOS: NE * Združenju mestnih občin Slovenije ZMOS: NE   Predlogi in pripombe združenj so bili upoštevani: / | | | | | | | | | | | | | **9. Predstavitev sodelovanja javnosti:** | | | | | | | | | | | | | Gradivo je bilo predhodno objavljeno na spletni strani predlagatelja: | | | | | | | | | NE | | | |  | | | | | | | | | | | | | **10. Pri pripravi gradiva so bile upoštevane zahteve iz Resolucije o normativni dejavnosti:** | | | | | | | | | NE | | | | **11. Gradivo je uvrščeno v delovni program vlade:** | | | | | | | | | NE | | | |  | | | | | | | | |  | | | | Mag. Kristina Šteblaj  državna sekretarka | | | | | | | | | | | |   Priloge:   * Predlog sklepa Vlade Republike Slovenije; * Obrazložitev; * Program financiranja proračuna Republike Slovenije za leto 2022;   Na podlagi prvega odstavka 84. člena Zakona o javnih financah (Uradni list RS, št. 11/11 – uradno prečiščeno besedilo, 14/13 – popr., 101/13, 55/15 – ZFisP, 96/15 – ZIPRS1617, 13/18 in 195/20 – odl. US) je Vlada Republike Slovenije na seji dne … pod točko … sprejela naslednji  S K L E P :  Vlada Republike Slovenije je sprejela Program financiranja proračuna Republike Slovenije za leto 2022.    mag. Janja Garvas Hočevar  v.d. generalnega sekretarja |

Priloga sklepa:

* Obrazložitev
* Program financiranja proračuna Republike Slovenije za leto 2022

Sklep prejmejo:

* Ministrstvo za finance
* Služba Vlade Republike Slovenije za zakonodajo
* Generalni sekretariat Vlade Republike Slovenije

**PRILOGA**

OBRAZLOŽITEV

Program financiranja proračuna Republike Slovenije za leto 2022 je pripravljen v skladu z 81., 82. in 84. členom Zakona o javnih financah (Uradni list RS, št. 11/11 – uradno prečiščeno besedilo, 14/13 – popr., 101/13, 55/15 – ZFisP, 96/15 – ZIPRS1617, 13/18 in 195/20 – odl. US; v nadaljnjem besedilu: ZJF), Spremembami proračuna RS za leto 2022 (Uradni list RS, št. 187/21) in Zakonom o izvrševanju proračunov Republike Slovenije za leti 2022 in 2023 (Uradni list RS, št. 187/21).

Glede na sprejete Spremembe proračuna RS za leto 2022, ki izkazuje primanjkljaj bilance A v višini 2.471.792.310,74 EUR in primanjkljaj bilance B v višini 324.939.645,93 EUR, ob upoštevanju potrebnega financiranja zapadlih glavnic v letu 2022 v višini 2.258.015.819,00 EUR in ob upoštevanju, da sprememba (zmanjšanje) sredstev na računu v C. računu financiranja v letu 2022 ni predvidena, znaša potrebno financiranje za izvrševanje državnega proračuna v letu 2022 skupaj 5.054.747.775,67 EUR. Ker predfinanciranja, izvršenega z zadolžitvijo v letu 2021, kot tudi kupnin od prodaje kapitalskih naložb, ni bilo, znaša končni znesek financiranja v letu 2022 za izvrševanje državnega proračuna 5.054.747.775,67 EUR.

V skladu z 81. členom ZJF je poleg financiranja izvrševanja proračuna Republike Slovenije za leto 2022 dovoljeno tudi predčasno financiranje dela proračunskih potreb prihodnjega dveletnega obdobja. Dejanski obseg izvršitve predfinanciranja je odvisen tudi od razmer na finančnih trgih v letu 2022 in ocene teh razmer v letu 2023.

Kot primarni instrument financiranja pretežnega dela potreb državnega proračuna je predvideno financiranje z izdajo državnih obveznic in z izdajo zakladnih menic. V okviru pogojev programa financiranja se lahko uporabijo tudi drugi instrumenti zadolževanja, navedeni v drugem odstavku točke 2.3.2 programa financiranja. V 3. točki programa financiranja so skladno z 82. členom ZJF opredeljene vrste poslov upravljanja z dolgom ter kriteriji in način izvedbe teh poslov.